



Instructions for: Public Safety Operational Plan

K Division

General Information

Note: Use in conjunction with KD5486 Public Safety After Action Plan

Attachments: This form offers expandable fields. However, if more room is needed, or if it is more effective to attach supporting documentation, this is also acceptable.

Purpose of Document: This planning tool is to be used to manage major police-led events, such as public order incidents, significant community events, major sporting events, or other incidents that might require a coordinated police response.

GSB Command Structure: The Gold-Silver-Bronze is a command and control system which clarifies reporting lines and accountability that is based on roles rather than rank. GSB is primarily used for police-led events but it can be used in conjunction with Incident Command System (ICS) or other incident management systems, where the police are a component of the Operations Section. It does not supplant or replace ICS or other incident management systems, particularly in cases where it is more appropriate to create a unified command or where the police do not have the primary incident management role. Further information about the GSB model can be found in the "K" Division Manuals.

Glossary

Gold Commander: The Gold Commander is the senior officer responsible for the operation (e.g. for a single community event, the Detachment Commander, for a District-wide event, the District Officer or delegate; and for a Province-wide event, the Criminal Operations Officer or delegate). The Gold Commander provides strategic direction to the Silver Commander and establishes the overall goals and objectives of the plan.

Silver Commander: The Silver Commander is assigned by the Gold Commander and develops the public safety operational plan to achieve the goals and objectives established by the Gold Commander. The Silver Commander owns the operational plan and is responsible for working with the Gold Commander to ensure that sufficient resources are available to manage the event.

Bronze Commander: A Bronze Commander is assigned by the Silver Commander. A Bronze Commander is the leader of a team that is responsible for developing and implementing tactical plans based on the tactical goals and objectives established by the Silver Commander.

Event Summary: This field is used to provide a brief overview of the event or situation in 1-3 paragraphs only. It might be similar to a PROS Occurrence Summary.

Background: This section is used to document relevant or key historical information that might be known about the event e.g., How often does the event occur? Were there any prior policing issues? What resources were needed for the previous events?

Intelligence: This section is used to document any intelligence that is known about the event. What are the civilian organizers expecting? How many people are expected to attend? What is the anticipated demeanour? Are there any individuals or groups of concern? The source of the information gathered should be included where appropriate.

Risk/Threat Assessment: This section is used to identify and assess risks and threats to the event, based on the available intelligence. There should be a brief description identifying the likelihood of the risks occurring and the potential impact of the risks. A formal risk assessment is not a requirement, but if available may be included here.

Gold Strategy: This is a high level strategic plan and direction to the Silver Commander. It identifies strategic goals and objectives, and may include specific strategies and operational constraints. For example, one component of a Gold Strategy for an outlaw motorcycle run may identify expectations for traffic enforcement and compliance with liquor legislation, e.g. zero tolerance vs. referral to provincial liquor inspector. The Gold Strategy should be concise and clear, and should not exceed 1-4 paragraphs in length.

Silver Commander's Operational Plan: The Silver Commander's Operational Plan is based on the Gold Strategy. Objectives and constraints are provided by the Gold Commander. The Silver Commander's Operational Plan will outline the tactical responsibilities for each Bronze Commander and may include contingency plans to manage risks and threats to the event. The tactics used should be proportional to the risks and threats presented. All aspects of the Silver Commander's Operational Plan should be communicated to the Bronze Commanders.

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SMEAC (Situation, Mission, Execution, Administration and Logistics, Command and Control, Communications)

- **Situation:** This is a concise statement (1-3 paragraphs) of the current situation, including the background, intelligence and risk assessment. Minimize any repetition from information previously provided.
- **Mission:** The mission is a clear statement of the goals and objectives of the operation and will reflect the stated intention of the Gold and Silver Commanders.
- **Execution:** In this section, the Silver Commander briefly describes what Bronze Commander Tactical plans will be required and how they will work together in order to accomplish the mission. This section should also include any legal authorities or policy references. Consideration should be given detailing the execution in chronological order including any pre-event, event, post-event activities.
- **Administration and Logistics:** This section should detail the human and physical resources deployed (or available) to the Silver Commander. This will include facilities (e.g. command post, staging areas), as well as logistics and supplies sufficient to sustain the event for the expected duration.
- **Command and Control:** This section describes who is in charge of the operation and should include contact information for all Bronze, Silver and Gold Commanders. An organizational chart should be included in this section or as an appendix to the plan. It should be clear to every individual involved in the event who they report to and what authority is delegated to them.
- **Communications** (Operational and Strategic): This section should detail how the participants will communicate. Will Blackberry Messenger be used? What repeater channel will be used? Will other forms of communication be used? Will the OCC be involved? It should also describe any internal or external communications and e.g. media plan.

Bronze Commanders - Tactical Plans: This section is where the Silver Commanders will briefly describe each Bronze-level functional or geographical area of responsibility. The Silver Commander should detail for the Bronze Commanders any specific direction, objectives and constraints. The Silver Commander should also indicate to the Bronze Commanders whether a separate tactical plan is required on form KD5495 to be attached separately. A separate tactical plan on form KD5495 should be used when the Bronze assignment is particularly detailed or complex, e.g. a tactical plan for the deployment of Special Tactical Operations (STO), as part of a greater strategic response to an event or incident.



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Note: This form offers expandable fields.

Event

Caption and/or Project Name Heavy Plan - Convoys	Event Start Date (yyyy-mm-dd) 2022-02-05	Event End Date (yyyy-mm-dd) 2022-02-05
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Files

PROS Number	Unit Name Central Alberta District (CAD)	Other Reference
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Occurrence

Collator Codes / IO Codes	Unit Central Alberta District	Other
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Gold Commander C/Supt. Darcy FLEURY	Silver Commanders Insp. Keith DURANCE
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Bronze Commanders (this field expands) S/Sgt. Brent MEYER Bronze Commander Contacts: Sgt. Chris MOSLEY Sgt. Brandon HUMBKE
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Summary

Event Summary (one to three paragraphs only) (this field expands) This operational plan is in response to a number of planned vehicle convoy protests against COVID measures. Based on a number of Situation Reports that have been submitted, multiple vehicle convoys are planned for Saturday, February 5, 2022, with the destination being the Legislature building in Edmonton, AB. Present information indicates that the convoys are to originate out of various locations including but not limited to Lethbridge, Ponoka and Vermilion.
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Event Type

Type of Event ☐ Planned Event ☒ Spontaneous Event ☐ Multi-Agency Event ☐ Critical Incident ☐ Other specify:
Priority ☐ Organized Crime ☐ National Tactical ☐ Divisional Tactical ☒ Other specify: Regional with potential National and International impact

Other Agency Participation

Identify participating agencies and their primary contact information (this field expands) CCMG: Most resources currently deployed to Coutts, AB RCMP Media: On-call MRO, Irrelevant OCC: Irrelevant OCC Supervisor: Irrelevant KMOSS: Irrelevant RCMP Detachment Commanders: CAD Commander List attached Fish and Wildlife: Contact KMOSS Negotiators: Contact KMOSS EPS EOC Liaison: S/Sgt. Harp DHALIWAL, Irrelevant
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Background

Detail any relevant background or history for the event (this field expands)

Presently the RCMP has responded to and is on scene in Coutts, AB, where the Canada/USA border has been blockaded for several days. Preceding event and throughout this time, vehicle convoys protesting COVID measures have been reported throughout Alberta. These events are primarily in response to concerns with the restrictions related to the COVID-19 restrictions.

Intelligence

What is currently known? When will it occur? How many persons are expected? (this field expands)

Based on Situation Reports that have been submitted, multiple vehicle convoys are planned within CAD for Saturday, February 5, 2022, with the final destination being the Legislature building in Edmonton, AB. Present information indicates that the convoys are to originate out of various locations including but not limited to Lethbridge, Ponoka and Vermilion.

Should the convoys transition from a peaceful protest to a public order event, this Operational Plan will be implemented.

Attachment:

Tactical Protest Map dated 2022-02-04

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Risk/Threat Assessment

What are the risks and/or threats for this event? (this field expands)

Assess and state the threat:

Infrastructure Impact

- Hwy. 2 may become inaccessible should the all of the lanes be occupied by the convoy.
- Traffic flow may be impacted for those merging on and off of highways.
- The volume of traffic on major highways combined with potentially large convoy groups may result in delays in traffic. These delays may give rise to unsafe driving behaviors by involved and uninvolved motorist, road rage incidents, motor vehicle collisions, or other incidents.
- As seen in Coutts, protesters will have the ability to completely block the arterial roadways in and out of the Edmonton region, to the Edmonton International Airport, railways, and other pieces of infrastructure that rely on or contact roadways.

Public Safety and Movement:

- As noted, major highway routes may experience delays and traffic flow impacts due to the convoys.
- Altercations between convoy participants and motorists have occurred, most recently in Sylvan Lake, AB, where a motorist struck a pedestrian, resulting in a convoy participant assaulting the motorist (see attached SIT REP - Sylvan Lake).

Political safety:

- There is no indication that any politicians within RCMP jurisdiction are being targeted during these protest convoys.
- The convoys are reporting a final destination of the Alberta Legislature, which is the jurisdiction of the Edmonton Police Service (EPS) and Alberta Sheriffs.

Police safety:

- Local resources have been impacted by deployments to Coutts, sick leave/COVID, and deployment of specialized teams.
- Traffic Services has been contacted however their resources are also not available.
- The number of participants in the various convoys will likely far exceed the number of police resources in the area, and could overwhelm the police response.
- The vehicles used by the convoy may also be heavier, larger and more able to traverse rough terrain than the available police vehicles.

Gold Strategy

Identify the Strategic Direction, Constraints, and Objectives for Silver Commander (this field expands)

Within a legal framework, the police response will be measured and proportionate to achieve objectives. The primary objectives will be allowing for peaceful and lawful protest and preserving life and property. Facilitation of the right to protest will require reasonable efforts to communicate with organizers both before and during the event. Preservation of life will take primacy of police response with property damage being a lesser response but will be considered within the response plan.

The preservation of access and egress routes for emergency responders will be prioritized to ensure the safety of participants, responding agency personnel, general public and residents. Police resources will be deployed with a planned response plan to ensure this is maintained.

Commerce and public travel will be maintained where possible, utilizing non use of force tactics and strategies. This restriction will be reassessed in the event the situation is protracted.

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Silver Commander's Operational Plan

Situation (Plan Overview) (this field expands)

A graduated measured response will be applied throughout these events. Where possible members will ensure the safety of all participants and make efforts to balance the rights of persons to peaceful protest. If concession on maintaining this balance are made, the focus should always be on safety and maintaining at least a full lane of traffic flow. The use of force during all responses shall be in accordance with RCMP OM/AM Tact Ops Policy and the Incident Management Intervention Model (IMIM) at the direction of the Bronze Commander or his designate unless an overt threat violence is shown to any person.

The objectives of this Operational Plan are to:

1. Ensure the safety of all persons involved in the event
2. Promote, restore and maintain order;
3. Preserve the peace and enforce the law;
4. Uphold the Charter of Rights specifically the freedom of peaceful assembly and freedom of expression;
5. Protect critical infrastructure.
6. Protect property.

All official statements by the police will be handled by on call KDiv Media in consult with DEOC and CAD Management. Members on scene will not comment nor express opinions on the event and will refer all enquiries to KDiv Media.

All planned and direct actions by police will be completed with the consult and approval of the Bronze Commander.

Mission (Objectives) (this field expands)

- 1) Preserve Life and protect property.
- 2) Ensure the right to peaceful and lawful protest and demonstration.
- 3) Develop and maintain open communication with organizers both before and during the event.
- 4) Maintain emergency access and egress routes.

Execution (Pre-event, Event, and Post-Event activities) (this field expands)

All members will conduct themselves in a calm and professional manner at all times, while keeping in mind the Gold Commander's Mission Objectives.

Should events occur beyond the ability of "K" DEOC to manage, CAD will establish a command post at the CAD building. If this occurs, the Gold/Silver/Bronze command will be stood up.

Authorities include:

Criminal Code Authorities:

Section 25CC Lawful Execution of Duties

Section 3CC Unlawful assembly 3 or more persons

Section 64CC Riot 3 or more persons

Section 30CC Preventing a breach of the peace

Section 31CC Breach of Peace

Section 63-69CC Unlawful assemblies and riots; includes wearing a mask or disguise during an unlawful assembly

Section 127CC Disobeying a court order if the protest continues for an extended period of time.

Section 129CC Obstruction

Section 175CC Causing a disturbance

Section 266-270CC Assault Assaulting a police officer and assault causing bodily harm.

Section 351(2)CC Wearing a mask or disguise, with intent to commit an indictable offence

Section 423 (1)(c)CC Intimidation-persistent following

Section 430 (1)CC Mischief to property (over \$5000)

Provincial Legislation Authorities:

Section 2 Critical Infrastructure Act

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Section 73(1) Public Health Act - Breaching a public health order
Section 2(1) Trespass to Premises Act
Traffic Safety Act:
Sec 155(2)(f) TSA - Stunt on Highway
Sec 2(1)(c) Rules of the Road Regulations - Parking on a Highway
Sec 61 Rules of the Road Regulations - Obey directions of police officer

Event Procedures:

NCO i/c of jurisdiction

- Depending on the type of incident, complete a UEN and/or SIT REP and forward to on-call DANCO, S/Sgt. Malcolm CALIHOO.
- Deploy, and if necessary, request resources to conduct initial response, taking into consideration police and public safety.
- Update "K" DEOC by e-mail to the K DEOC address. Include the name of the on-call/on-duty NCO and their contact information, observations of the event, and relevant changes in conditions.

CAD DANCO liaison embedded with Edmonton Police Service at EOC, S/Sgt Harp Dhaliwal.

- attend Edmonton EOC as invited by Edmonton Police Service.
- advise EPS of this operational plan.
- liaise with EPS EOC in real time information that we can share.
- liaise with DEOC and District any and all info that EPS can share.

CAD DANCO of jurisdiction

- Compile information and advise the Bronze Commander, S/Sgt. Brent MEYER.
- Ensure Detachment Commander of jurisdiction has adequate resources.
- Attend on scene command post.
- Advise Bronze Commander of required resources and logistics.

Bronze Command

- Inform Silver and Gold Command.
- Follow-up with on scene DANCO for resourcing and logistic requirements.
- Arrange for required resources/logistics.
- Continual updates to Silver and Gold Command.
- Attend on-scene and CAD command post as required.

Silver Command

- Provide all information to Gold Command.
- In coordination with Gold Command, develop a tactical and operational plan.
- Provide direction and flow to Bronze Commander and on scene resources.
- Attend on scene command post as required.

Gold Command

- Gather all information in real time.
- Provide updates to organization and public officials as required.
- Develop an overall strategy for the incident.
- Provide direction to Silver Command to develop an operational plan.

Resources to be considered

- Local Detachment.
- OCC.
- Strategic Communications (Media)
- Neighbouring Detachments.
- District GIS and CRU.
- Integrated Traffic Services and Alberta Sheriffs.
- STO resources.
- Federal Resources.
- Fish and Wildlife Officers.
- Local Peace Officers.

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-Community employees (flagging and traffic control)

Members

- All members will maintain high visibility.
- All members to ensure that they are wearing the correct service order for their duties and are immediately, and easily identified as Police.
- All member to have appropriate intervention option for their training and duties.
- All member to ensure that all appropriate PPE is being worn and utilized.
- All members with the capability should ensure that their VICS system is operational and in use.
- Members should be cognizant that they will be video and/or audio recorded during this deployment.
- All members are to remain profession, unbiased, and avoid engaging in conversation debates with the protest groups about the protester agenda or members personal opinions.
- Members will ensure the protesters' rights to a peaceful protest.
- If members observe an offence, immediately notify the supervisor or Bronze Commander.

Enforcement

- If offences occur, members are to have discussions including warnings to the offender.
- Unless immediate harm to a person(s) to occur, enforcement actions will not be carried out until authorized through Bronze and Silver commander.
- The anticipated first enforcement actions will be measured and proportionate, and could include violation tickets under the appropriate legislation.
- If the protester continues to refuse to comply, enforcement actions MAY then move to arrest under appropriate legislation and seizure/towing of the offending vehicle(s).
- Police will commence a scene presence and maintain a presence 24 hours a day until the event is finished or the protesters depart.

Standby member resources, to be placed on OR.

Cst. Kevin NAGRA	Fort Sask, Phone	Irrelevant	
S/Sgt. Jay BUCKNER	Strathcona, Phone		CCMG Trained
Sgt. Scott LANDE	Leduc GIS, Phone		
Cst. Lenny WELLS	Ponoka, Phone		
Cst. Tom BODEN	Ponoka, Phone		
Cst. Rita LAL	Ponoka, Phone		
Cst. Logan HILL	Ponoka, Phone		
Cst. Scott Ewing	RMH, Phone		
Cst. Marian GAYED	RMH, Phone		

Additional standby resources,

- EMS services to be advised of the incident and a risk assessment will be ongoing to ascertain if they should be on stand-by or to monitor.
- PDS to be advised if required.
- Traffic Service Reconstructionist has a drone on standby should it be required.
- ERT to be appraised through the dissemination of the SIT REP and will be consulted by Gold Command if the need arises.
- Crown Counsel to be consulted if offences occur.
- LAST to be considered/consulted if judicial authorizations are required.

Post Event

- Once organizers advise that the event is prepared to terminate, or it disperses on it own, immediately notify the "K" DEOC and District.
- Members to facilitate a safe exit by protesters ensuring their safety as well as public safety.
- Every effort should be made to allow a safe and expedited dismantling of the protest site/blockade.
- Ensure laws are being maintained as per previous direction.
- Any and all followup enforcement will be processed through the detachment of jurisdiction,

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based on pre-charge consultations.
-Bronze, Silver and Gold to conduct a debriefing of the event.

Administration and Logistics (Resource List, Command Post) (this field expands)

i/c of Admin and Logistics:

Command Post: Central Alberta District office

Command and Control (Organizational Chart) (this field expands)

Gold Commander: C/Supt. Darcy FLEURY

Silver Commander: Insp. Keith DURANCE

Bronze Commander: S/Sgt. Brent MEYER

Bronze Commander Contact: Sgt. Chris MOSLEY

Bronze Commander Contact: Sgt. Brandon HUMBKE

Communications (Operational and Strategic) - See Instructions (this field expands)

Police Radio: AFRCS

RCMP Issued Android cell phones will also be utilized.

Media Liaison: On-call MRO, Irrelevant

Bronze Commanders Tactical Plan No. 1

Name of Bronze Command Function or Geographical Area of Responsibility, e.g. Special Tactical Operations or Traffic

CAD Liaison with Detachment Commanders

Briefly describe Silver Command's Tactical Intent for this Bronze Command (include any specific direction, objectives and constraints and indicate to Bronze Command if a separate Tactical Plan on Form KD5495 is required) (this field expands)

Liaise with RCMP Detachment Commanders around Edmonton.

Monitor convoy conditions in the Edmonton area and provide updates to the area Detachment Commanders as available.

Notify the Silver Commander of any significant change in the event (ie. public order) so that that GSB Operational Plan can be activated.

Financial Authorities

Who are the persons with financial authorities for this project? (if required, attach a financial plan) (this field expands)

Member ***** (FAA Authority)

PSE ***** (Acquisition Card)

Distribution List

List all persons/units that have or will be receiving a copy of this form (this field expands)

Gold Commander: C/Supt. Darcy FLEURY

Silver Commander: Insp. Keith DURANCE

Bronze Commander: S/Sgt. Brent MEYER

Bronze Commander Contact: Sgt. Chris MOSLEY

Bronze Commander Contact: Sgt. Brandon HUMBKE

A/Commr John Ferguson - K Div Crim Ops

C/Supt Kevin Kunetzki - K Div Crim Ops

Signatures

Silver Commander (Operational Plan Owner) Insp. Keith DURANCE	Silver Commander Signature	Date (yyyy-mm-dd)
Gold Commander (Overall Plan Approval) C/Supt. Darcy FLEURY	Gold Commander Signature	Date (yyyy-mm-dd)